1		Town of Wilton Planning Board	
2		Draft Minutes	
3			
4	Date:	December 4, 2019	
5	Time:	7:00 PM	
6	<b>Location</b> :	Wilton Fire Department, 102 Main Street	
7	Board:	Bart Hunter, Alec MacMartin, Karon Walker, Neil Faiman	
8			
9	Staff:	Michele Decoteau, Land Use Administrator and John Goeman, NRPC Circuit	
10	Rider		
11			
12	Attendees: Fire Chief Scott Thompson, Assistant Fire Chief Ron Caswell, Dawn Toumala		
13			
14	1. Prelimina	aries	
15	A. MacMarti	in opened the meeting at 7:07 PM.	
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17	B. Hunter M	OVED to table the minutes from November. N. Faiman SECONDED. All in Favor	
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19	2. Master I	Plan	
20	The Board co	onfirmed that this was posted and will be discussed at the next public meeting. M.	
21	Decoteau con	nfirmed that the notices were posted and would be in the newspaper.	
22			
23	3. Wetland	s Ordinance Changes	
24	This was table	ed until D. Toumala arrived.	
25			
26	4. Cisterns		
27	J. Goeman said that this is going to be a two-step processFirst step is updating regulations to		
28		ns as an option. In the Subdivision Regulations the definition of cistern was added.	
29		al Requirements, under Section 5.6, he added a line that cisterns may be required as	
30		by the Fire Chief. A. MacMartin said you might want to add, "maybe required to	
31	-	pendent systems, such as cisterns." K. Walker said it is correct in Site Plan	
32	regulations.	A. MacMartin in Section 6.3 the words "the applicant" are missing between chief	
33	and "may."		
34			
35	J. Goeman sa	aid in Section 6.3, the applicant is looking at what needs to be included in their	
36	application. '	"Problematic areas" are not defined and that will be left to the Fire Chief. J.	
37	Goeman said	I that definition of Problematic areas may be best in an appendix. K. Walker asked if	
38	we should gi	ve the guidance beyond just that it is an area and include size, number of lots and	
39	configuration	n. Area only looks at geography. A. MacMartin asked the Fire Chief, what if	
40	someone con	nes in with a site plan, you are looking at the fire suppression based on what they are	
41	proposing. Is	there a way to quantify "problematic areas?" K. Walker said referring to the Site	

- 42 Plan revision, if the proposed Site Plan creates sufficient potential problems with water supply as
- 43 determined by the Fire Chief. She proposed a similar language in the Subdivision. Size,
- 44 topography, and configuration of the subdivisions cause problems with water supply. This should
- be similar in all three regulations. This will give guidance to applicants.

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- 47 J. Goeman said in the review checklists, he will edit this so the set of checkboxes will be
- 48 matching the language in above. The Board discussed various wording and decided on
- 49 Independent Fire Suppression System since this could include either a cistern or a sprinkler
- 50 system. J. Goeman said these changes will be made across all three sets of regulations. This will
- 51 give applicants a better idea of what to expect. In the future, a separate regulation may be
- 52 something to do. The Board discussed having a sub-committee.

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## Active and Substantial Development

- J. Goeman said that in definitions, active and substantial is defined. This would need to be
- agreed to by the applicant and agreed to by the Planning Board for each case. He read the
- 57 definition.

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- N. Faiman said that K. Walker had raised the concern that defining this norms the concept.
- Definitions should be definitions and this is a blend of rules and definitions. You can define it as
- 61 having no substantial gap without being specific. You can use the definition in a rules section. K.
- Walker suggested putting it in 5.12.

63

- K. Walker asked about 12 cumulative or consecutive months since it looks like consecutive but it
- 65 is unclear. The Board discussed being specific. Adding in "a period of 12 consecutive months or
- should it be cumulative." N. Faiman said if they meet the milestone and took a vacation in the
- 67 middle of the two-year period, that should still meet the benchmark. For whatever reason, it
- doesn't make sense to start until 12 months into the two years, you can still meet the milestone.
- 69 K. Walker said the question is once you reach active and substantial at two years, then you don't
- do anything and it is vested at 5 years from zoning changes.

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- 72 D. Toumala said there are different ways to look at that. You give them 5 years to complete a
- project. A. MacMartin no, once they have reached their milestone at two years, they lose vesting
- at 5 years and are subject to then current zoning. D. Toumala said that you have preconstruction
- meetings, if you had a sheet of the expectations that you had two years to complete, they could
- 76 cut the trees, and build a road. But if they wanted a building permit, they would have to get a
- bond. That bond is a ticking time bomb for them, if they aren't actively doing anything you have
- 78 leverage. N. Faiman said if the same work is bonded and defined the criterion for active and
- 79 substantial development this would much more clear. A. MacMartin but completion of a road
- 80 wouldn't be active and substantial. D. Toumala do you require a two year maintenance bond? In
- 81 Merrimack she said that they use a 10% of total costs. A. MacMartin said that in recent

82 experience, the Town requires a road overwinter. D. Toumala you are still holding money for 83 two years so if things aren't looking good, then you can fix it.

84

- 85 J. Goeman asked about removing 12 months from active and substantial and moving to 5.12.
- 86 Going to the next definition as the next threshold. Cleaning up the defini and adding
- requirements to 5.12. N. Faiman said that proposed by the applicant and determined by the PB. 87
- The applicant is suggesting it but the PB is the one who defines it. J. Goeman when we go to 88
- section 5 he will pull in what they are normally defined as and what they will vest into. K. 89
- Walker in light of what N. Faiman, add the PB SHALL determine the milestones for the 90
- 91 definitions of both active and sub for each project.

92 93

J. Goeman adding part of the Plat standards reflecting these in the checklist.

94 95

- Wetlands
- J. Goeman reached out to D. Toumala, who is a wetlands scientist and former Planning Board 96
- 97 member, to share with her about what the Planning Board has been working on. When they
- talked they had a spirited discussion of WRA. What is the intent of the update and what is the 98
- 99 way she suggested.

100

- 101 K. Walker we wanted to know whether or not our list of wetlands and wetlands-related areas
- could be delineated by a soil scientist on a map. D. Toumala said we don't use those words in 102
- 103 delineating a wetland. There are three criteria for wetlands. 1) hydrology, 2) soils, and 3) plant
- 104 life. If you are missing any of these, they are not wetlands. Once you have determined an area,
- 105 you take the bogs, marshes, etc you define it further. Then you can define the function of the
- 106 wetland.

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- 108 N. Faiman said the state says if you use "wetlands" in your ordinance, this is what it means. But
- 109 we want this to include other areas.

110

- 111 D. Toumala if you start calling something that is not a wetland a wetland, you are doing a taking.
- 112 A. MacMartin wetland definition does not include what is in the river, land adjacent to the river.
- 113 A. MacMartin said that D. Toumala said we could regulate that with buffers. D. Toumala said
- 114 the rivers are water bodies. A. MacMartin the state has their own idea about what is a wetland
- but we don't have the expertise, to determine if all the wetlands we want are included. What 115
- 116 about vernal pools? D. Toumalashe suggests that if you suspect something is on that property,
- you have that reviewed. A vernal pool is a wetland. If you know what you are looking at, there 117
- 118 are changes in the soil. She would suggest that bodies of water could have buffers, N. Faiman we
- 119 could define buffers as buffers from wetlands or bodies of water. K. Walker if we leave the
- 120 definition in the hand of a wetlands soil. N. Faiman the confusion is that the language in the
- 121 statute and the ordinance are different but they may mean the same thing. K. Walker but neither

- language includes rivers and vernal pools and we leave it to the soil scientists. DT waterbodies
- still have the same setbacks. N. Faiman compared with definition of wetlands
- The Board and D. Toumala discussed adding "water bodies" so they would include the wetland
- or water body. A. MacMartin said that wetlands
- D. Toumala asked if you want to hold the definition of a water body based on a high flood line
- 127 (mean high water mark) of any waterbody. N. Faiman asked if wetlands and waterbody cover
- what we want to protect? D. Toumala said yes, it does. D. Toumala said wetlands can be water
- bodies. The boundary or perimeter is determined by the changes in the soils and plants.

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The Board discussed adding "mean high water" definition to the ordinance. J. Goeman reviewed the changes:

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- 134 The Board decided to:
  - Start with the state statue
- Reword wetland-related area and change to Water bodies rivers, ponds, streams, lakes, etc.
- Define mean high watermark
  - Create a buffer that is marked from mean high water mark (setbacks refer to perimeter of a wetland or the mean high water mark)

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- 142 Escrow Accounts
- 143 M. Decoteau was directed to ask Debra Harling about the status of the escrow accounts.

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- 145 Map and lot
- Do we need to come up with language for the land use boards that will point out that there is a
- dichotomy and explain what applicants need to provide. A. MacMartin suggested asking people
- for the description from the deed or a subdivision. The challenge is when lots are subdivided
- more than once. The Board directed M. Decoteau to come up with a list and J. Goeman to add a
- note that the Map and Lot numbers should be derived from a recorded deed or plan for
- applications to the Land Use Boards.

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- 5. Annual Report
- The Board made some comments on the annual report language.

155156

- 6. Correspondence
- Janice Pack, Select Board Administrative Assistant asked for the Planning Board's feedback
- on a new RSA for adoption: Title V taxation. The board agreed that the new update made
- sense. M. Decoteau will share that Janice Pack.

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161 Public Hearings

162		Is there a script? M Decoteau said she has one, but A. MacMartin said they have a traditional
163		way to do this. When you get to the point where you vote to put it on the warrant, we do that
164		at the end. This is not expected to be completed on Dec 18. The Board discussed various
165		meeting structures.
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167	7.	Motion to Adjourn

- 7. Motion to Adjourn
- B. Hunter MOVED to adjourn at 9:31 PM. N. Faiman SECONDED. All in favor. 168

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170 Respectfully submitted by Michele Decoteau, Land Use Administrator